H. R. 348.

IN THE SENATE OF THE UNITED STATES.

FEBRUARY 12, 1853.

Read twice, and referred to the Committee on Territories.

AN ACT

To establish the Territorial Government of Washington.

1	Be it enacted by the Senate and House of Representatives
2	of the United States of America in Congress assembled, That
3	from and after the passage of this act, all that portion of Ore-
4	gon Territory lying and being south of the forty-ninth degree
5	of north latitude, and north of the middle of the main chan-
6	nel of the Columbia river, from its mouth to where the forty-
7	sixth degree of north latitude crosses said river, near Fort
8	Walla-walla, thence with said forty-sixth degree of latitude to
9	the summit of the Rocky mountains, be organized into and
10	constitute a temporary government, by the name of the Ter-
11	ritory of Washington: Provided, That nothing in this act
12	contained shall be construed to affect the authority of the gov-
13	ernment of the United States to make any regulation respect-
14	ing the Indians of said Territory, their lands, property, or
15	other rights, by treaty, law, or otherwise, which it would
16	have been competent to the government to make if this act

had never been passed: Provided further, That the title to 17 the land, not exceeding six hundred and forty acres, now occu-18 pied as missionary stations among the Indian tribes in said 19 Territory, or that may have been so occupied as missionary 20 stations prior to the passage of the act establishing the Territo-21 rial government of Oregon, together with the improvements 22 thereon, be, and is hereby, confirmed and established to the 23 several religious societies to which said missionary stations 24 25 respectively belong.

SEC. 2. And be it further enacted, That the execu-1 tive power and authority in and over said Territory of Wash-2 ington shall be vested in a governor, who shall hold his office 3 for four years, and until his successor shall be appointed and 4 qualified, unless sooner removed by the President of the United 5 The governor shall reside in said Territory, shall be 6 States. the commander-in-chief of the militia thereof, shall perform the . 7 duties and receive the emoluments of superintendent of Indian . 8 affairs; he may grant pardons and remit fines and forfeitures 9 for offences against the laws of said Territory, and respites for 10 11 offences against the laws of the United States until the decision of the President can be made known thereon; he shall com-12 mission all officers who shall be appointed to office under the 13 laws of the said Territory, where, by law, such commissions 14 shall be required, and shall take care that the laws be faithfully

executed.

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Sec. 3. And be it further enacted, That there shall be 1 a secretary of said Territory, who shall reside therein, and 2 hold his office for four years, unless sooner removed by the 3 President of the United States; he shall record and pre-4 serve all the laws and proceedings of the legislative as-5 sembly hereinafter constituted, and all the acts and pro-6 ceedings of the governor in his executive department; he 7 shall transmit one copy of the laws and journals of the legis-8 lative assembly within thirty days after the end of each ses-9 sion, and one copy of the executive proceedings and official 10 correspondence semi-annually, on the first days of January and 11 July in each year, to the President of the United States, and 12 two copies of the laws to the President of the Senate and to 13 the Speaker of the House of Representatives, for the use of 14 And in case of the death, removal, resignation, or 15 Congress. absence of the governor from the Territory, the secretary shall 16 be, and he is hereby, authorized and required to execute and 17 perform all the powers and duties of the governor during such vacancy or absence, or until another governor shall be duly appointed and qualified to fill such vacancy. **20** SEC. 4. And be it further enacted, That the legislative 1 power and authority of said Territory shall be vested in a legis-2 lative assembly, which shall consist of a council and house of 3 representatives. The council shall consist of nine members, 4 having the qualifications of voters, as hereinafter prescribed, 5

whose term of service shall continue three years. Immediately 6 after they shall be assembled, in consequence of their first 7 election, they shall be divided as equally as may be into three 8 classes. The seats of the members of council of the first class 9 shall be vacated at the expiration of the first year, of the 10 second class at the expiration of the second year, and of the 11 third class at the expiration of the third year, so that one-third 12 may be chosen every year; and if vacancies happen, by re-13 signation or otherwise, the same shall be filled at the next en-14 suing election. The house of representatives shall, at its first 15 session, consist of eighteen members, possessing the same quali-16 fications as prescribed for members of the council, and whose 17 term of service shall continue one year. The number of repre-18 sentatives may be increased by the legislative assembly, from 19 time to time, in proportion to the increase of qualified voters: 20 Provided, That the whole number shall never exceed thirty. 21 An apportionment shall be made, as nearly equal as practicable, 22 among the several counties or districts, for the election of the 23 24 council and representatives, giving to each section of the Territory representation in the ratio of its qualified voters, as nearly 25 26 as may be. And the members of the council and of the house 27 of representatives shall reside in, and be inhabitants of, the district or county, or counties, for which they may be elected, 28 29 respectively. Previous to the first election, the governor shall cause a census or enumeration of the inhabitants and qualified 30

voters of the several counties and districts of the Territory to 31 be taken, by such persons, and in such mode, as the governor 32 shall designate and appoint; and the persons so appointed shall 33 34 receive a reasonable compensation therefor. And the first election shall be held at such time and places, and be conducted in 35 such manner, both as to the persons who shall superintend such 36 election and the returns thereof, as the governor shall appoint 37 and direct; and he shall at the same time declare the number 38 of members of the council and house of representatives to 39 which each of the counties or districts shall be entitled under 40 this act; and the governor shall, by his proclamation, give at 41 42 least sixty days' previous notice of such apportionment, and of the 43 time, places, and manner of holding such election. 44 sons having the highest number of legal votes in each of said council districts for members of the council shall be declared 45 46 by the governor to be duly elected to the council, and the persons having the highest number of legal votes for the house of 47 representatives shall be declared by the governor to be duly 48 elected members of said house: Provided, That in case two or 49 more persons voted for shall have an equal number of votes, 50 and in case a vacancy shall otherwise occur in either branch 51 of the legislative assembly, the governor shall order a new elec-52 tion; and the persons thus elected to the legislative assembly **53** shall meet at such place, and on such day, within ninety days 54 But thereafter such elections, as the governor shall appoint. 55

after the time, place, and manner of holding and conducting all 56 elections by the people, and the apportioning the representa-**57** tion in the several counties or districts to the council and house 58 of representatives, according to the number of qualified voters, **59** shall be prescribed by law, as well as the day of the commence-60 61 ment of the regular session of the legislative assembly: Pro-**62** vided, That no session in any one year shall exceed the term 63 of sixty days, except the first session, which shall not exceed **64** one hundred days.

1 Sec. 5. And be it further enacted, That every white male inhabitant above the age of twenty-one years, who shall have $\mathbf{2}$ been a resident of said Territory at the time of the passage of 3 this act, and shall possess the qualifications hereinafter pre-4 5 scribed, shall be entitled to vote at the first election, and shall be eligible to any office within the said Territory; but the 6 qualifications of voters and of holding office at all subsequent 7 elections shall be such as shall be prescribed by the legislative. 8 9 assembly: Provided, That the right of suffrage and of holding office shall be exercised only by citizens of the United States 10 11 above the age of twenty-one years, and those above that age who shall have declared on oath their intention to become such, 12 13 and shall have taken an oath to support the constitution of the 14 United States and the provisions of this act: And provided further, That no officer, soldier, seaman, mariner, or other 15 person in the army or navy of the United States, or attached 16

to troops in the service of the United States, shall be allowed to
vote in said Territory, by reason of being on service therein,
unless said Territory is, and has been for the period of six
months, his permanent domicil: *Provided further*, That no
person belonging to the army or navy of the United States shall
ever be elected to or hold any civil office or appointment in
said Territory.

Sec. 6. And be it further enacted, That the legislative 1 2 power of the Territory shall extend to all rightful subjects of legislation not inconsistent with the constitution and laws of 3 the United States. But no law shall be passed interfering with 4 the primary disposal of the soil; no tax shall be imposed upon 5 the property of the United States; nor shall the lands or other 6 property of non-residents be taxed higher than the lands or 7 other property of residents. All the laws passed by the legis-8 lative assembly shall be submitted to the Congress of the 9 United States, and, if disapproved, shall be null and of no 10 effect: Provided, That nothing in this act shall be construed 11 to give power to incorporate a bank or any institution with 12 banking powers, or to borrow money in the name of the Ter-13 ritory, or to pledge the faith of the people of the same for any 14 loan whatever, directly or indirectly. No charter granting any 15 privileges of making, issuing, or putting into circulation any 16 notes or bills in the likeness of bank notes, or any bonds, scrip, 17 drafts, bills of exchange, or obligations, or granting any other 18

banking powers or privileges, shall be passed by the legislative 19 assembly; nor shall the establishment of any branch or agency 20 of any such corporation, derived from other authority, be al-21 lowed in said Territory; nor shall said legislative assembly 22 authorize the issue of any obligation, scrip, or evidence of 23 debt, by said Territory, in any mode or manner whatever, ex-24 cept certificates for service to said Territory. And all such 25 laws, or any law or laws inconsistent with the provisions of 26 this act, shall be utterly null and void. 27 And all taxes shall be equal and uniform; and no distinctions shall be made in the 28 assessments between different kinds of property, but the assess-29 ments shall be according to the value thereof. To avoid im-30 proper influences, which may result from intermixing in one 31 32 and the same act such things as have no proper relation to each . 33 other, every law shall embrace but one object, and that shall 34 be expressed in the title. Sec. 7. And be it further enacted, That all township, 1

SEC. 7. And be it further enacted, That all township,
district, and county officers not herein otherwise provided for
shall be appointed or elected in such manner as shall be provided by the legislative assembly of the Territory of Washington.

1 Sec. 8. And be it further enacted, That no member of 2 the legislative assembly shall hold or be appointed to any office 3 which shall have been created, or the salary or emoluments of

4 which shall have been increased while he was a member, during the term for which he was elected and for one year 5 after the expiration of such term; but this restriction shall not 6 7 be applicable to members of the first legislative assembly; and 8 no person holding a commission or appointment under the United States shall be a member of the legislative assembly, or 9 shall hold any office under the government of said Territory. 10 1 Sec. 9. And be it further enacted, That the judicial power 2 of said Territory shall be vested in a supreme court, district courts, probate courts, and in justices of the peace. The su-3 preme court shall consist of a chief justice and two associate 4 justices, any two of whom shall constitute a quorum, and who 5 shall hold a term at the seat of government of said Territory 6 annually, and they shall hold their offices during the period of 7 four years, and until their successors shall be appointed and 8 The said Territory shall be divided into three judi-9 qualified. cial districts, and a district court shall be held in each of said 10 districts by one of the justices of the supreme court, at such 11 times and places as may be prescribed by law; and the said 12 judges shall, after their appointments, respectively reside in the 13 districts which shall be assigned them. The jurisdiction of 14 the several courts herein provided for, both appellate and ori-15 ginal, and that of the probate courts and of justices of the 16 peace, shall be as limited by law: Provided, That justices of 17

the peace shall not have jurisdiction of any case in which the 18. title to land shall in any wise come in question, or where the 19 **2**0 debt or damages claimed shall exceed one hundred dollars; and the said supreme and district courts respectively shall possess 21 chancery as well as common law jurisdiction. 22 Each district court, or the judge thereof, shall appoint its clerk, who shall 23 also be the register in chancery, and shall keep his office at 24 the place where the court may be held. Writs of error, bills 25 **26** of exception, and appeals, shall be allowed in all cases from the 27 final decisions of said district court to the supreme court, under 28 such regulations as may be prescribed by law; but in no case 29 removed to the supreme court shall trial by jury be allowed in 30 The supreme court, or the justices thereof, shall said court. appoint its own clerk, and every clerk shall hold his office at 31 32 the pleasure of the court for which he shall have been ap-33 pointed. Writs of error, and appeals from the final decisions 34 of said supreme court, shall be allowed, and may be taken to the Supreme Court of the United States, in the same manner and 35 36 under the same regulations as from the circuit court of the United States, where the value of the property, or the amount in con-37 troversy, to be ascertained by the oath or affirmation of either 38 party, or other competent witness, shall exceed two thousand **39** dollars, and in all cases where the constitution of the United **40** States, or acts of Congress, or a treaty of the United States, 41 **42** is brought in question; and each of the said district courts

shall have and exercise the same jurisdiction in all cases arising 43 44 under the constitution of the United States and the laws of 45 said Territory, as is vested in the circuit and district courts of the United States; writs of error and appeal in all such cases 46 shall be made to the supreme court of said Territory the same 47 Writs of error, and appeals from the final 48 as in other cases. decisions of said supreme court, shall be allowed and may be 49 taken to the Supreme Court of the United States in the same 50 manner as from the circuit courts of the United States, where 51 the value of the property, or the amount in controversy, shall **52** exceed two thousand dollars, and each of said district courts 53 shall have and exercise the same jurisdiction, in all cases 54 arising under the constitution and laws of the United States, 55 as is vested in the circuit and district courts of the United 56 States; and also of all cases arising under the laws of said Ter-57 The said clerk shall receive in all such ritory, and otherwise. 58 cases the same fees which the clerks of the district courts of 59 the Territory of Oregon receive for similar services. 60 Sec. 10. And be it further enacted, That there shall 1 be appointed an attorney for said Territory, who shall continue 2 in office for four years and until his successor shall be appoint-3 ed and qualified, unless sooner removed by the President, and 4 who shall receive the same fees and salary as is provided by 5

law for the attorney of the United States for the Territory of

There shall also be a marshal for the Territory ap-

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pointed, who shall hold his office for four years and until his 8 successor shall be appointed and qualified, unless sooner re-9 moved by the President, and who shall execute all processes 10 issuing from the said courts when exercising their jurisdiction 11 as circuit and district courts of the United States; he shall 12 perform the duties, be subject to the same regulation and 13 penalties, and be entitled to the same fees, as are provided by 14 law for the marshal of the Territory of Oregon, and shall, in 15. addition, be paid the sum of two hundred dollars annually as a **16** . compensation for extra services. 17

SEC. 11. And be it further enacted, That the governor, 1 secretary, chief justice and associate justices, attorney and 2 marshal, shall be nominated, and, by and with the advice and consent of the Senate, appointed by the President of the United The governor and secretary to be appointed as afore-5 said shall, before they act as such, respectively take an oath or 6 affirmation before the district judge, or some justice of the 7 peace in the limits of said Territory duly authorized to administer oaths and affirmations by the laws in force therein, or 10 before the chief justice or some associate justice of the Supreme Court of the United States, to support the constitution of the United States, and faithfully to discharge the duties of 12 their respective offices, which said oaths, when so taken, shall 13 be certified by the person before whom the same shall have been 14 taken; and such certificates shall be received and recorded by 15

the said secretary among the executive proceedings; and the 16 chief justice and associate justices, and all other civil officers 17 in said Territory, before they act as such, shall take a like oath 18 or affirmation before the said governor or secretary, or some 19 iudge or justice of the peace of the Territory who may be 20 duly commissioned and qualified, which said oath or affirma-21 tion shall be certified and transmitted, by the person taking the 22 same, to the secretary, to be by him recorded as aforesaid; and 23 afterwards, the like oath or affirmation shall be taken, certified, 24 and recorded in such manner and form as may be prescribed 25 by law. The governor shall receive an annual salary of fifteen 26 hundred dollars as governor, and fifteen hundred dollars as 27 superintendent of Indian affairs. The chief justice, and asso-28 ciate justices, shall each receive an annual salary of two thou-29 sand dollars. The secretary shall receive an annual salary of 30 The said salaries shall be paid quarter-31 fifteen hundred dollars. yearly, from the dates of the respective appointments, at the 32 treasury of the United States; but no such payment shall be 33 made until said officers shall have entered upon the duties of their respective appointments. The members of the legisla-35 tive assembly shall be entitled to receive three dollars each per day during their attendance at the session thereof, and three 37 dollars each for every twenty miles' travel in going to and re-38 turning from said sessions, estimated according to the nearest 39 usually travelled route. And a chief clerk, one assistant clerk, 40

a sergeant-at-arms, and door-keeper, may be chosen for each 41 house; and the chief clerk shall receive five dollars per day, 42 and the said other officers three dollars per day, during the ses-43 sion of the legislative assembly; but no other officers shall be 44 paid by the United States: Provided, That there shall be but 45 46 one session of the legislative assembly annually, unless, on an extraordinary occasion, the governor shall deem it expedient 47 There shall be and proper to call the legislature together. 48 appropriated, annually, the sum of fifteen hundred dollars, to 49 be expended by the governor, to defray the contingent ex-**5**0 penses of the Territory, including the salary of a clerk of the 51 executive department; and there shall also be appropriated, 52 53 annually, a sufficient sum to be expended by the secretary of 54 the Territory, and upon an estimate to be made by the .Sec-55 retary of the Treasury of the United States, to defray the expenses of the legislative assembly, the printing of the laws, 56 and other incidental expenses; and the governor and secretary 57 of the Territory shall, in the disbursement of all moneys intrusted to them, be governed solely by the instructions of the Secretary of the Treasury of the United States, and shall, semi-60 61 annually, account to the said Secretary for the manner in which 62 the aforesaid sums of money shall have been expended; and no expenditure, to be paid out of money appropriated by Con-63 64 gress, shall be made by said legislative assembly for objects not specially authorized by the acts of Congress making the appro-65

66 priations, nor beyond the sums thus appropriated for such67 objects.

Sec. 12. And be it further enacted, That the laws now 1 in force in said Territory of Washington, by virtue of the legis-2 lation of Congress in reference to the Territory of Oregon, 3 which have been enacted and passed subsequent to the first 4 day of September, eighteen hundred and forty-eight, applicable 5 to the said Territory of Washington, together with the legisla-6 tive enactments of the Territory of Oregon, enacted and passed 7 prior to the passage of, and not inconsistent with, the pro-8 visions of this act, and applicable to the said Territory of 9 Washington, be, and they are hereby, continued in force in 10 11 said Territory of Washington until they shall be repealed or 12 amended by future legislation.

Sec. 13. And be it further enacted, That the legislative 1 assembly of the Territory of Washington shall hold its first ses-2 sion at such time and place in said Territory as the governor 3 thereof shall appoint and direct; and at said first session, or as 4 soon thereafter as they shall deem expedient, the legislative as-5. sembly shall proceed to locate and establish the seat of govern-6 ment for said Territory at such place as they may deem eligi-7 ble; which place, however, shall thereafter be subject to be 8 And the sum of five changed by said legislative assembly. 9 thousand dollars, out of any money in the treasury not other-10 wise appropriated, is hereby appropriated and granted to said 11

Territory of Washington, to be there applied by the governor 12 13 to the erection of suitable buildings at the seat of government. 1 Sec. 14. And be it further enacted, That a delegate to 2 the House of Representatives of the United States, to serve for the term of two years, who shall be a citizen of the United - 3 4 States, may be elected by the voters qualified to elect members 5 of the legislative assembly, who shall be entitled to the same 6 rights and privileges as have been heretofore exercised and 7 enjoyed by the delegates from the several other Territories of the United States to the House of Representatives, but the delegate first elected shall hold his seat only during the term 9 10 of the Congress to which he shall be elected. The first elec-11 tion shall be held at such time and places, and be conducted in 12 such manner, as the governor shall appoint and direct; of 13 which, and the time, place, and manner of holding such elec-14 tions, he shall give at least sixty days' notice by proclamation; 15 and at all subsequent elections the time, places, and manner of holding the elections shall be prescribed by law. The 16 17 person having the greatest number of votes shall be declared 18 by the governor to be duly elected, and a certificate thereof shall be given accordingly. The delegate from said Territory 19 shall be entitled to receive the same per diem compensation 20 and mileage at present allowed the delegate from the Territory 21 of Oregon. 22

Sec. 15. And be it further enacted, That all suits, plaints, 1 process, and proceedings, civil and criminal, at law and in 2 chancery, and all indictments and informations, which shall be 3 pending and undetermined in the courts established within 4 and for said Territory of Oregon, by act of Congress entitled 5 "An act to establish the territorial government of Oregon," 6 approved August fourteen, one thousand eight hundred and 7 forty-eight, wherein the venue in said causes, suits at law, 8 or in chancery, or criminal proceedings, shall be included 9 within the limits hereinbefore declared and established for the 10 said Territory of Washington; then, and in that case, said 11 actions so pending in the supreme or circuit courts of the 12 Territory of Oregon shall be, by the clerks of said courts, 13 duly certified to the proper courts of said Territory of Wash-14 ington; and thereupon said causes shall, in all things concern-15 ing the same, be proceeded on, and judgments, verdicts, decrees, 16 and sentences rendered thereon, in the same manner as if the 17 said Territory had not been divided. All bonds, recognizances, 18 and obligations of every kind whatsoever, valid, under the 19 existing laws, within the limits of said Territory of Oregon, 20 shall be held valid under this act, and all crimes and misde-21 meanors against the laws now in force within the said limits of 22 the Territory of Washington may be prosecuted, tried, and 23 punished in the courts established by this act, and all penalties, 24 forfeitures, actions, and causes of action, may be recovered and 25

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established by this act as aforesaid: *Provided*, That no right of action whatever shall accrue against any person for any act done in pursuance of any law heretofore passed by the legislative assembly of the Territory of Oregon, and which may be declared contrary to the constitution or laws of the United States.

SEC. 16. And be it further enacted, That all justices of 1 the peace, constables, sheriffs, and other judicial and ministerial 2 officers, who shall be in office within the limits of said Ter-3 ritory of Washington when this act shall take effect, shall be 4 and they are hereby authorized and required to continue to 5 exercise and perform the duties of their respective offices, as 6 officers of said Territory, until they or others shall be duly 7 elected or appointed, and qualified, to fill their places in the 8 manner herein directed, or until their offices shall be abolished. 9 Sec. 17. And be it further enacted, That the sum of five 1 thousand dollars be, and the same is hereby, appropriated out 2 of any moneys in the treasury not otherwise appropriated, to 3 be expended, by and under the direction of the governor of 4 Washington, in the purchase of a library, to be kept at the 5 seat of government for the use of the governor, legislative 6 assembly, judges of the supreme court, secretary, marshal, and 7 8 attorney of said Territory, and such other persons and under such regulations as shall be prescribed by law. 9

.1	Sec. 18. And be it further enacted, That until otherwise
2	provided for by law, the governor of said Territory may define
3	the judicial districts of said Territory and assign the judges
4	who may be appointed for said Territory to the several dis-
5	tricts, and also appoint the times and places for holding courts
6	in the several counties or subdivisions in each of said judicial
7	districts by proclamation, to be issued by him; but the legis-
8	lative assembly, at their first or any subsequent session, may
9	organize, alter, or modify such judicial districts, and assign the
10	judges, and alter the times and places of holding the courts, as
11	to them shall seem expedient and proper.
1	Sec. 19. And be it further enacted, That all officers to
2	be appointed by the President, by and with the advice and
3	consent of the Senate, for the Territory of Washington, who,
4	by virtue of the provisions of any law of Congress now exist-
5	ing, or which may be enacted during the present session of Con-
6	gress, are required to give security for moneys that may be
7	intrusted with them for disbursement, shall give such security
8	at such time and place, and in such manner, as the Secretary
9	of the Treasury may prescribe.
1	Sec. 20. And be it further enacted, That when the lands
2	in said Territory shall be surveyed under the direction of the
3	government of the United States, preparatory to bringing the
4	same into market or otherwise disposing thereof, sections
5	numbered sixteen and thirty-six in each township in said Ter-

- 6 ritory shall be, and the same are hereby, reserved for the pur-
- 7 pose of being applied to common schools in said Territory.
- 8 And in all cases where said sections sixteen and thirty-six, or
- 9 either or any of them, shall be occupied by actual settlers prior
- 10 to survey thereof, the county commissioners of the counties in
- 11 which said sections so occupied as aforesaid are situated, be,
- 12 and they are hereby, authorized to locate other lands to an
- 13 equal amount in sections, or fractional sections, as the case may
- 14 be, within their respective counties, in lieu of said sections so
- 15 occupied as aforesaid.
 - 1 Sec. 21. And be it further enacted, That the Territory
 - 2 of Oregon and the Territory of Washington shall have concur-
 - 3 rent jurisdiction over all offences committed on the Columbia
 - 4 river, where said river forms a common boundary between said
 - 5 Territories.

Passed the House of Representatives February —, 1853.

Attest: JOHN W. FORNEY,

Clerk.